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HOUSING & URBAN DEVELOPMENT DEPARTMENT

RESOLUTION

The 29th January 2010

The Swarna Jayanti Sahari Rozgar Yojana (SJSRY) a centrally sponsored scheme has been implemented since 1st December, 1997 after subsuming earlier urban poverty alleviation schemes namely Nehru Rozgar Yojana (NRY), Urban Basic Services for Poor (UBSP) and Prime Minister's Integrated Urban Poverty Eradication Programme (PMIUPEP). The key objective of the scheme is to provide sustainable gainful employment to the urban unemployed or under-employed poor through setting up of self-employment ventures or provision of wage employment. On the basis of concurrent evaluation, lessons learnt in implementation, feedback received from different States/ UTs to overcome the difficulties faced by the States / UTs and address certain drawn backs in implementation of SJSRY, the Government of India have revised the guidelines with effect from 2009-10 i.e.1st April, 2009. The revamped SJSRY rests on the foundation of Community Development and Empowerment, rather than relying on the traditional method of top-down implementation. The Scheme rely on establishing and nurturing community organizations. Suitable self-managed community structures like Neighbourhood Groups (NHGs), Neighbourhood Committees (NHC) and Community Development Societies (CDSs) are to be set up in target areas to facilitate sustained urban poverty alleviation. The exercise of setting up of such structures should be completed by the end of 2009-10. The CDS shall be the focal point for the purpose of identification of beneficiaries, preparation of loan & subsidy applications, monitoring of recovery and providing whatever other support is necessary for the programme. The CDS shall also identity viable projects suitable for the area. The CDSs being a federation of different community based organization may be the

nodal agency for promotion of self-help groups, Thrift & Credit Societies and expected to provide entire gamut of social sector inputs in their areas but not limited to livelihood like skill development, shelter, water, sanitation, health, education, social security, welfare etc. through establishment of convergence between various schemes being implemented by different line departments.

2. In the above back drop, the Government after careful consideration have been pleased to constitute the NHGs, NHCs & CDSs in all ULBs of the State as per annexure-VI of revamped SJSRY guidelines indicated below :

(I) *NEIGHBOURHOOD GROUP (NHG)*

This is a formal association of women living in a mohalla or basti or slum. The manageable size of the group is 10-20 number of urban poor/ slum families living in a cluster. Geographic contiguity and homogeneity should be the basis to carve out the boundaries of the NHGs. At least one woman resident among them who is willing to serve as volunteer should be selected as a Resident Community Volunteer (RCV) through community consensus or election or any other democratic process. The RCVs should be changed or rotated at periodic intervals preferably every year, if required.

The responsibilities of RCVs includes:

- (a) to serve as a channel of information and communication among the families in the cluster ;
- (b) to represent the views of the Group in the Neighbourhood Committee, Community Development Society and other fora;
- (c) to support planning, implementation and monitoring of activities at the neighbourhood level;
- (d) to foster and encourage self-help, mutual help and participation in community improvement programmes; and
- (e) to motivate the community for being members of self-help groups/ thrift and credit society ; and to contribute to community development fund.

(II) *NEIGHBOURHOOD COMMITTEE (NHC)*

This is a formal association of women from the Neighbourhood Groups located in close proximity and as far as feasible within the same electoral ward. The Committee should consist of all the RCVs from the NHGs as executives or

primary members with voting rights. There can be also provision for honorary membership without a voting right for Community Organisers (COs) , Corporator/ Councillor of the concerned ward, representatives from other sectoral programmes in the community like ICDS Supervisor, school teacher, urban social health activist, ANM etc (2 (two) numbers). The President & Secretary of the NHC shall be selected/ elected by the executive / primary members of the NHC for a period of one year. The President will ensure that meetings of NHC are convened on regular basis. The NHC may be registered under the Societies Registration Act, 1860 or other appropriate Acts, if so desired. The registered NHC apply for grant-in-aid under various schemes. In such case the NHC should open a separate joint Bank Account for the financial transaction, duly operated by President and Secretary of the committee.

The responsibilities of the NHC would be :

- (a) to identify local problems and priorities ;
- (b) to provide suggestions for group involvement community needs and goals (mini-plans) in the meeting ;
- (c) to support local action with partnership of responsible agencies including community contracts ;
- (d) to provide feedback to agencies on programme effectiveness and outreach especially for children and women ;
- (e) to develop community capacity through training in association with community organizers, NGOs and other sectoral departments;
- (f) to develop community-based thrift and credit system as well as neighbourhood development fund ;
- (g) to facilitate recovery of loans from the beneficiaries in time; and
- (h) to assist / carry out community surveys in accordance with the guidelines.

(III) COMMUNITY DEVELOPMENT SOCIETY (CDS)

The CDS is a formal association of all NHCs at the ULB / Town level based on common goals and objectives. The CDS consists of elected / selected President and Secretaries of all NHCs as executive / primary members with voting rights. There can be also provision of *ex-officio* / honorary members without voting rights for 1. Mayor /Chairperson, 2. Municipal Commissioner / Executive

Officer / Slum Improvement Officer / Project Officer 3. Community Organisers nominated by Municipal Commissioner / Executive Officer,

4. Representative of NGOs {involved in urban poverty alleviation programmes}, sectoral departments, leading citizens, elected representatives of the area and other resource persons (up to 5 (five) numbers nominated by the District Magistrate and Collector concerned). The President and Secretary of CDS will be elected / selected from amongst its executive / primary members for a period of one year from its formation. The Municipal Commissioner / Executive Officer / Slum Improvement Officer / Project Officer shall be appointed as Chief Executive of the CDS. The President and Secretary of the CDS shall attend Municipal Council Meetings as *ex-officio* / honorary members without voting rights. The CDS should be registered under the Societies Registration Act, 1860 or other appropriate Act to provide access to the grant-in-aid available under various schemes and for a wider financial and credit base. The CDS should open a joint Bank Account duly operated by President and Secretary of the CDS. The office building of the CDS should be constructed within the premises of the Municipal Office, out of the Infrastructure / UWEP support grants under SJSRY. The President will ensure that meetings of the CDS are convened on regular basis.

The responsibilities of the CDS would include :

- (a) to represent needs of all the communities, especially women and children at various levels and forums ;
- (b) to liaise and link-up with agencies and departments to promote action in the community towards fulfillments of their needs ;
- (c) to identify specific training needs and arrange for capacity building of their organizations ;
- (d) to facilitate community surveys to be carried out to identify the genuine beneficiaries for economic and shelter benefits ;
- (e) to prepare community development short/long term plans and proposals, mobilize resources from the community, town, ULB or other sectoral departments for implementation of such plans ;
- (f) to extend help to Banks in coordination with city / town / ULB Urban Poverty Alleviation (UPA) Cell, for ensuring repayment for loans by the beneficiaries in time ;

- (g) to create small community assets in low-income areas in consultation with town / city / ULB UPA cell; and
- (h) to develop and implement proposals for support from Community Participation Fund / Community Development Network under JNNURM, IHSDP, BSUP and other such programmes.

ORDER :— Ordered that the Resolution be published in the next extraordinary issue of the *Orissa Gazette* and copies be supplied to all Departments / All Heads of Departments/ All Collectors / All ULBs for information and guidance.

By order of the Governor

R. R. MALICK
Director, Municipal Administration &
Ex-officio Additional Secretary to Government